Preface	vii
Acknowledgments	viii
Chapter 1. The Evolution of Anglo-American War Aims, 1917-1918	3
I. American and British Peace Objectives during the Final Stages of American Neu-	
trality, December 1916-April 1917 II. The Pattern of Anglo-American Wartime	3
Cooperation	8
III. Anglo-American War Aims, April-December	
1917 IV. Anglo-American Military Cooperation: the	14
Supreme War Council	22
V. The Fourteen Points	24
VI. Anglo-American War Aims, February- November 1918	32
Chapter 2. From the Pre-armistice Agreement to	
THE OPENING OF THE PEACE CONFERENCE	39
I. Wilson's Negotiations with Germany and the Attitude of Great Britain, October 1918	40
II. The Anglo-American Conflict over the "Freedom of the Seas" at the Inter-Allied Conference of October 29-November 4; The	40
Armistice of November 11, 1918	44
III. Politics and Preparations for the Peace Con-	• • •
ference in the United States, November 1918	51
IV. Wilson and the London Conference of December 1-3, 1918; the Voyage of the "George	
Washington"	60
V. Lloyd George and the "Khaki" Election, December 1918	62
VI. President Wilson's Visit to England,	
December 1918	65

Chapter 3. The Opening of the Peace Conference	
AND THE ANGLO-AMERICAN CONTROVERSY OVER COLO-	_
NIAL CLAIMS AND THE MANDATE PRINCIPLE	69
I. Wilson, Lloyd George, and Other Personalities	70
II. Anglo-American Problems Relating to the Organization and Procedure of the Peace Conference	74
III. Anglo-American Origins of the Mandate	7 7
Principle	85
IV. The Mandates Controversy in the Council of Ten	90
V. Japan and the Islands of the North Pacific	98
Chapter 4. The Covenant of the League of Nations:	
AN ANGLO-AMERICAN DOCUMENT	101
I. The Emergence of Official and Unofficial Proposals in Great Britain and the United States for a League of Nations	102
II. Proposals for the League of Nations and Early British and American Drafts of a Covenant,	0
1917-1918	108
III. Pre-Conference Ideas and Proposals,	
November-December 1918	113
IV. Anglo-American Drafts and Negotiations and the Unification of Policy, January 1919	117
V. Anglo-American Issues in the League of	-
Nations Commission, February 3-11, 1919	123
VI. Anglo-American versus French Principles in	
the League of Nations Commission, February	
11-13; The Covenant of February 14, 1919	129
Chapter 5. Anglo-American Policy and the	
Russian Revolution, 1919	134
I. The Decision Against Intervention and the	
Abortive Proposal for a Conference with the	**~=
Russian Factions at Prinkipo	135

II. Churchill's February Proposals and Anglo- American Refusal to Intervene; the Bullitt	
Mission to Russia III. The Nansen Proposal of April; The Decision to Support Kolobak and the Evilure of Police	139
to Support Kolchak and the Failure of Policy in June	144
IV. Further Abortive Efforts to Influence Events in Russia, July-December 1919	148
CHAPTER 6. ANGLO-AMERICAN ISSUES ARISING FROM THE "PRELIMINARY PEACE," THE MILITARY CLAUSES, AND	
THE DISPOSITION OF GERMAN SEA POWER	154
I. The "Preliminary Peace" and the House-Balfour Speed-up of the Peace Conference, February- March 1919	155
II. The Military Clauses and General Dis-	-99
armament	161
III. The Naval Clauses and Anglo-American Issues Arising from the Disposition of German War- ships and Merchant Vessels	166
Chapter 7. The Principle of Self-Determination in Anglo-American Policy: French Security and the Territorial Settlement of Western Europe	176
I. French Security, the Rhineland, and the Anglo- American Treaties of Guarantee, February- March 1919	
II. The Saar Struggle, the Crisis of April, and the League of Nations Solution	177 184
III. The Resolution of the Rhineland Crisis and the Anglo-American Treaties of Guarantee, April 11-29; Other Territorial Issues in West-	
ern Europe IV. Ireland: An Anglo-American Conflict	189
Unrealized	197

Снарте	r 8. The Principle of Self-Determination in	
Angl	o-American Policy: Territorial Problems of	
Easte	rn Europe and the Middle East	201
I.	Anglo-American Approaches to the Re-	
	Creation of Poland	202
II.	Anglo-American Approaches to the Territorial	
	Settlement of Southeastern Europe	209
III.	The Minorities Treaties	217
IV.	Problems of Self-Determination in the	•
	Middle East	219
V.	Anglo-American Attitudes and Policies toward	-
	the Zionist Program for Palestine	223
Снарте	r 9. The Conflict of British and American	
	ies in the Reparations Settlement	229
т	British and American Positions on Reparations	
1.	Prior to and at the Outset of the Peace	
	Conference	230
II.	The Commission on the Reparation of Damage:	3
	Conflict over War Costs, February 3-21	232
III.	The Struggle for a Fixed Sum in the First and	J
	Second Subcommittees of the Commission on	
	Reparation of Damage	236
IV.	The Struggle for a Fixed Sum in the Council	
	of Four	240
V.	The Anglo-American Controversy over Pensions	244
VI.	Article 231 of the Treaty: The "War Guilt"	
	Clause	246
VII.	The Struggle for a Time Limit	248
	The Anglo-American Controversy over the	•
	Powers of the Permanent Reparations Com-	
	mission	251
IX.	The Allocation of Reparations Payments and	
	the Belgian Demand for Priority; Austria-	
	Hungary and the Succession States	256

Chapter 10. Problems of Immediate and Long-Range	
Economic Cooperation	260
I. Anglo-American Approaches to Problems of Relief and the Blockade of Germany	260
II. American Rejection of British Proposals for Measures of Postwar Economic Cooperation	267
III. Subsidiary Problems: Freedom of Transit and International Cables	275
CHAPTER 11. THE REVISION OF THE COVENANT AND ANGLO- AMERICAN NAVAL RIVALRY; THE BIRTH OF THE INTER- NATIONAL LABOR ORGANIZATION; THE TRIAL OF THE	
Kaiser	280
I. President Wilson's Proposed Amendments to	
the Covenant and British Reactions	281
II. Anglo-American Naval Issues and the	
Monroe Doctrine Amendment	287
III. The Acceptance of the Monroe Doctrine	
Amendment and the Adoption of the Covenant	2 94
IV. The Japanese Proposal for a Racial Equality Clause in the Covenant	200
V. The Drafting of the Charter of the Interna-	300
tional Labor Organization	304
VI. Anglo-American Differences in Regard to the	J°T
Proposed Trial of the Kaiser	311
•	
CHAPTER 12. AMERICAN PRINCIPLES VERSUS BRITISH TREATY OBLIGATIONS: THE TERRITORIAL CLAIMS OF	
ITALY AND JAPAN	315
I. The Origins of the Adriatic Issue and Its	5 7
Emergence at the Peace Conference	316
II. The Climax of the Fiume Controversy, April 3-24; President Wilson's Position and British	J
Efforts at Conciliation	319
III. Further Abortive Efforts to Settle the Fiume	
Controversy, May 2-June 28	326
IV. The Shantung Controversy	333

CHAPTER 13. THE ANGLO-AMERICAN REACTION AGAINST THE DRAFT TREATY AND LLOYD GEORGE'S PROPOSALS	
for Revision, May 7-June 28	344
I. The Presentation of the Draft Treaty and Anglo-American Reactions, May 7-31	344
II. Lloyd George's Proposals for Revision and the Meetings of the British and American Dele-	511
gations, June 1-3	350
III. The Debate in the Council of Four on Lloyd George's Proposals for Revision of the Draft Treaty, June 3-16; The Allied Reply to the German Counterproposals and the Signing of	
the Treaty, June 16-28	356
17,7	- رر
CHAPTER 14. THE BREAKDOWN OF ANGLO-AMERICAN COOPERATION IN THE FINAL STAGES OF THE PEACE COMPRESSOR PROPERTY OF ACCUMENTS OF THE PEACE	
Conference: Problems of Asia Minor, the Adriatic, and Eastern Europe	
•	365
I. The Question of American Mandates for Constantinople and Armenia	366
II. Anglo-American Diplomacy and the Continuing Fiume Controversy	376
III. Questions of Self-Determination in Regard to Eastern Galicia, Thrace, Hungary, and	31
Roumania	384
Chapter 15. Epilogue and Conclusions	393
I. Epilogue: Great Britain and the Struggle for Treaty Ratification in the United States	393
II. Conclusions	<i>393</i> 401
11. Conclusions	401
Notes on Sources	409
Bibliography	417
INDEX	<i>1</i> 2T