ON REGIONAL DIFFERENCES IN DETERMINANTS OF SICK LEAVE FREQUENCY FOR CLEANING WORKERS IN TWO REGIONS OF THE NETHERLANDS: A COMPARATIVE STUDY

WILLIBRORD BEEMSTERBOER1, ROY STEWART2, JOHAN GROOTHOFF2, and FRANS NIJHUIS1

1 University of Maastricht, Maastricht, The Netherlands
Department of Social Medicine
2 University of Groningen, Groningen, The Netherlands
Department of Health Sciences, Groningen University Medical Center

Abstract
Objectives: To explore regional differences in the effects of the sick leave frequency determinants between two homogeneous groups of workers from two comparable socio-economic regions in the Netherlands, namely Utrecht and South Limburg.

Materials and Methods: Data on sick leave frequency for 137 cleaning workers in the regions of Utrecht (mean sick leave frequency: 0.89 spells) and South Limburg (mean sick leave frequency: 1.66 spells) were obtained from a Dutch social fund, and the data regarding their job, and health-related and individual characteristics were elicited by an interview.

Results: A statistical analysis of the sick leave frequency in the two regions showed little differences, except for the determinant ‘perceived physical workload’ which was associated with the sick leave frequency in South Limburg but not in Utrecht.

Conclusion: A regional difference in the sick leave frequency was noted with respect to ‘perceived physical workload’ as the study parameter. This would indicate that the findings of our earlier studies performed in the nineties of the last century are still relevant. In further research, the principles of the new certification system on sick leave frequency should also be considered, as the previous uniform statutory compensation system has been terminated.

Key words: Sick leave frequency, Determinants, Regions, The Netherlands

INTRODUCTION

Sick leave frequency is a measure for absenteeism which generally shows a rather strong relationship with the factors of motivation and indicates the number of sickness spells an employee takes a year. In the Netherlands, regional differences in the sick leave frequency have been observed [1]. However, the studies investigating the determinants that could account for these differences are scarce. The present study compares the sick leave frequency between two groups of workers of the same age and profession but coming from different country regions. The Dutch social fund that registers the frequency of sick leave noted remarkable regional differences in this parameter for various professions. As the character of these professions does not differ per region, the question was which relevant determinants of the sick leave frequency could explain this finding.

This study is focused primarily on the possible differences in the determinants of sick leave frequency between homogeneous groups of workers from different country regions of the Netherlands. Secondly, these differences are considered in the light of the different socio-cultural background of the two regions. Therefore, it was necessary to define the socio-cultural characteristics in general and investigate which of these can be applied to the regions of
South Limburg and Utrecht. This subject will be considered in more detail in the Discussion.

As the sick leave frequency is associated with many determinants, a literature search had to be performed in order to identify the determinants relevant to the present study [2]. The literature on the regional differences in sick leave frequency was also reviewed.

**Regional differences in sick leave frequency**

A Finnish study on the sick leave frequency, performed in three demographically comparable municipalities, revealed that the sickness absence practice is the expression of the sickness absence habitus which is deeply rooted in the social history of the locality as well as in the health-related behaviour of the residents [3–4]. In the Netherlands, the mean frequency of sick leave showed regional differences between the provinces of Overijssel and Gelderland (1.72 spells) and between Utrecht, and North and South-Holland (2.00 spells) [5]. These differences were attributed to the economic structure of the region, as well as the characteristics of the population, health services, and cultural differences [6].

Considering the personal well-being [7–11], individual factors [9,12–19] and atmosphere at the workplace [12–13,20–29] as important factors for the sick leave frequency, we assume that the regional differences in the socio-cultural characteristics have influence on the type of relevant determinants of sick leave frequency that are effective per region. The workplace atmosphere is determined by 'job satisfaction', 'support', 'autonomy', 'pace and pressure' and 'relation with colleagues and supervisors' [2].

With regard to the country regions that are comparable in socio-economic terms and have a similar health care system, and to the study populations that are homogenous in age and profession, one may expect that the sick leave frequency determinants will also be comparable. If not, then the region-specific socio-cultural characteristics are likely to play a role. Figure 1 shows the theoretical model we have considered in this study.

In the regions with comparable health services, demographic characteristics of the residents, and socio-economic structure that share a uniform statutory social security system, the workers of the same profession live in an environment with different socio-cultural characteristics.

**Research questions**

The main research question was: Are there any differences in the determinants of sick leave frequency between homogeneous groups from different regions of the same country and, if so, what are the possible reasons for these differences? This general research question was further considered as five sub-questions: (1) How does the sick leave frequency compare between homogeneous groups from different regions? (2) How do the scores of individual sick leave frequency determinants compare between homogeneous groups from different regions? (3) How does the sick leave frequency relate to relevant determinants for homogeneous groups from different regions? (4) Are there any differences in the determinants that predict sick leave frequency for homogeneous groups from different regions? (5) Is there any correlation between the determinants for which regional differences were found? These questions could only be answered after a literature review that would identify relevant determinants of the sick leave frequency that had been reported until the early 1990s. Apart from this, to evaluate the topicality of the study, we also decided to review the literature from early 1990s onwards [2].

**MATERIALS AND METHODS**

We aimed to study the relationship between relevant determinants of the sick leave frequency and the actual frequency of sick leave in two homogenous populations...
Participants
The workers were enrolled in the study population as soon as they reported their illness. This was the best possible moment because within a week most of those reporting illness (> 95%) were visited by a controlling official. The workers who did not speak Dutch, most of them belonging to other ethnic groups, were not invited to participate as they would be unable to respond to an interview in Dutch. In order to exclude the specific effects of younger (< 20 years) and older (> 40 years) subjects on the results and to enhance the homogeneity of the study group, the participants had to be between 20 and 40 years of age, and the reason why they reported illness had to be ‘low back pain’ or ‘ uncomplicated stress’ (stress not originating from serious psychic suffering). These diagnostic categories were used for pragmatic reasons: it was assumed that using these commonly found diagnoses, which leave the subject much freedom to act (i.e. to report being ill or not), a substantial number of participants (at least 50 to 100 per region) could be recruited within a relatively short period of time (6 months). Eventually, 137 workers (52 in Utrecht and 85 in South Limburg) agreed to participate. This number was an outcome of the 6 months’ selection procedure, based on an interview, in which every worker meeting the enrolment criteria was asked to participate. Some of the workers who initially agreed to take part in the study did not respond to the interview. For this non-responding group, the strictly individual characteristics such as age and gender were the only determinants that were included in the statistical analyses.

Questionnaire
The data on individual and job characteristics of the participants were elicited using a special form for reporting the first day of the sick leave. This form was completed by the employer and sent to the social fund. A standard form was used for this purpose all over the country. A standard form was used for this purpose all over the country. Therefore, the forms provided similar data on some individual characteristics (age and gender) and job characteristics (working hours). All the participating workers were asked...
Determinants and study design

For statistical purposes, the questionnaire responses were classified and some were combined to form compound determinants (this was based on a factor analysis not presented here). The compound determinants, with the number of items that constituted them, included ‘appreciation for one’s work’ — 4 items, ‘expectations for one’s future’ — 4, ‘autonomy’ — 8, ‘opinion on supervisors’ — 9, ‘perceived physical workload’ — 10, ‘perceived mental workload’ — 5, ‘questions about perceived health’ — 22, ‘mental balance’ — 21, ‘burnout due to work’ — 6 and ‘home-related factors’ — 8.

A detailed description of the determinants with the direction of the effect per determinant was provided elsewhere [2]. The Cronbach’s alpha coefficients of the independent variables were satisfying (> 0.70) [32].

The level of Cronbach’s alpha was fixed at 0.70 as this was a rather safe procedure in the sense that the value is less dependent on the number of items (constituting the compound determinant) than when higher levels are used [33]. A few compound determinants lacked internal coherence (Cronbach’s alpha < 0.70) and were eliminated. These were ‘pollution at the workplace’ and ‘air climate/pollution’ category of the ‘working circumstances’.

A study of the mean frequency of sick leave requires a certain period of registration which in the present study was a year before the day of reporting illness. For example, if the day of reporting was October 1, 1991, we referred to the period starting on October 1, 1990, and if it was December 1, 1991, the study period started on 1st December, 1990, and so on. In the analysis, the mean frequency of sick leave during the 12-month period was considered.

The interview period for both the regions was 6 months, from October 1, 1991 till March 31, 1992. The timetable of the study, including the 12-month period preceding the spell of sick leave, is shown in Figure 2.
Figure 3 presents the study design. The relations between similar sets of sick leave frequency determinants and the sick leave were analyzed for homogeneous groups in Utrecht and South Limburg. The outcomes for the two regions were then compared.

**Statistical analysis**

In accordance with the research subquestions 1 to 5, as formulated earlier in the text, the statistical analysis included successively: (1) a t test for the dependent determinants in both regions; (2) a t test for independent determinants between the two regions; (3) regression analysis (method enter) per region; (4) a comparison of the regression coefficients for the two regions [34] and (5) a regression analysis for the determinants that differed for both the regions, in order to find a possible correlation between these determinants.

A missing data analysis was performed to find out whether the number of missing data might affect the results. Where possible, i.e. if their number did not exceed 10%, the missing data were imputed and in the case they had influence on the outcome, the determinants concerned were excluded from analysis. A boxplot was drawn to check the potential effect of the extreme/oulying scores on the outcome.

**RESULTS**

The mean age of the study population was 33.5 years in South Limburg and 33.2 years in Utrecht. The percentage of female participants was 82% in South Limburg and 73% in Utrecht. In both regions, the majority of participants had a low level of education (vocational school level): 96% in South Limburg and 95% in Utrecht. Thus, as far as the sociodemographic characteristics (age, gender and education) are concerned, the two study populations were remarkably similar. We will now discuss the results regarding the particular subquestions of the present study

1. **How does the sick leave frequency compare between homogeneous groups from different regions?**

   The statistical comparison of the mean frequency of sick leave between the two regions showed a difference (t-value = −1.99, p = 0.049) between the mean yearly frequency of sick leave in South Limburg (1.66 spells; SD = 2.18, N = 81) and that in Utrecht (0.89 spells; SD = 1.42, N = 38). In a number of cases (4 in South Limburg, 14 in Utrecht), the social fund was not able to provide the exact sick leave frequency data per individual or these data were not reliable, and these were the missing cases.

2. **How do the scores of individual sick leave frequency determinants compare between homogeneous groups from different regions?**

   When the two regions were compared, none of the determinants [2] showed a difference in the score (p < 0.05).

3. **How does the sick leave frequency relate to relevant determinants between homogeneous groups from different regions?**

   A regression analysis was applied to examine the relationship between the selected determinants as

<table>
<thead>
<tr>
<th>Determinants</th>
<th>Utrecht</th>
<th>South-Limburg</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>adjusted R Square</td>
<td>Beta</td>
</tr>
<tr>
<td>Health status:</td>
<td>0.001</td>
<td></td>
</tr>
<tr>
<td>Perceived workload (N = 32)</td>
<td></td>
<td>−0.21</td>
</tr>
<tr>
<td>Perceived physical workload (p = 0.01)</td>
<td></td>
<td>−0.10</td>
</tr>
</tbody>
</table>

* p < 0.05.

† Difference was found when comparing the regression coefficients between Utrecht and South Limburg.
In South Limburg, the cleaning workers reported a higher ‘perceived physical workload’ leading to a higher sick leave frequency than in respective population of workers from Utrecht. This finding is remarkable if one takes into account that the characteristics of the cleaning profession in Utrecht do not differ from that in South Limburg. The determinant ‘perceived physical workload’ refers to the health status in the sense that health complaints related to this determinant are the expression of a poor health condition [7,19,35,36]. The regional difference with respect to ‘perceived physical workload’ that was noted between South Limburg and Utrecht is consistent with earlier findings for sales workers in respective regions for whom a higher level of health service consumption associated with longer duration of sick leave could be noted in South Limburg [30]. This outcome is related to a more general observation that the residents in South Limburg show a poorer health status and more health complaints, probably due to less healthy lifestyles [32].

**DISCUSSION**

In South Limburg, the cleaning workers reported a higher ‘perceived physical workload’ leading to a higher sick leave frequency than in respective population of workers from Utrecht. This finding is remarkable if one takes into account that the characteristics of the cleaning profession in Utrecht do not differ from that in South Limburg. The determinant ‘perceived physical workload’ refers to the health status in the sense that health complaints related to this determinant are the expression of a poor health condition [7,19,35,36]. The regional difference with respect to ‘perceived physical workload’ that was noted between South Limburg and Utrecht is consistent with earlier findings for sales workers in respective regions for whom a higher level of health service consumption associated with longer duration of sick leave could be noted in South Limburg [30]. This outcome is related to a more general observation that the residents in South Limburg show a poorer health status and more health complaints, probably due to less healthy lifestyles [32].

**Influence of socio-cultural factors**

As the outcomes of this study are evaluated in the light of the possible socio-cultural differences between the regions concerned, it was necessary to define the socio-cultural characteristics in general and to investigate which of these can be applied to the regions of South Limburg and Utrecht. The socio-cultural identity of a population is defined by Hofstede et al. [37] as a collective ‘programme’ of the mind that discriminates groups from each other. Culture, expressed through people’s behaviour and opinion, is a common characteristic of the groups of people on the level of a family, company, region or country [38]. Soeters and Felling [38] observed that the region of South Limburg differs somewhat from the rest of the country, due to its specific history. Till 1830 the region was ruled by the surrounding principalities and as a consequence, a remarkable influence could be noted of the German and Flemish/Wallonian socio-cultural traditions, and it was a rather Roman-Catholic oriented region than the western part of the Netherlands which is more of a Calvinistic
character. They also concluded that moral standards are the core of a culture that are less prone to changes.

Stevens and Van der Zee [39] observed that smoking and drinking, as the possible socio-cultural manifestations of a less healthy lifestyle, are a more accepted habit in the daily life in South Limburg. These authors also found that South Limburg residents report more health complaints and show higher disability pension rates. Like in the report by Philipsen (1985) [40], the dominant Roman Catholic culture in South Limburg, with a less healthy lifestyle, seems to be a factor determining the health status of its residents. The Calvinistic north shows a healthier population with a longer life expectation.

People in South Limburg lead less healthy lives than their countrymen [41–43]. This may be an explanation for the higher health service consumption in this region and may lead to a higher sick leave frequency. As far as the possible role of the socio-cultural factors is concerned, one should realize that a disease as such is not a good predictor of the sick leave [12,44–45]. The sick leave frequency is related not only to the disease, but also to one’s behaviour that is influenced by individual and socio-cultural characteristics, like habits, traditions and moral standards [46–48]. It is assumed that regional socio-cultural differences may have influence on the predominant determinants and lead to the decision to take a sick leave or not. The socio-cultural factors may have impact on the perception of the work situation and on lifestyle and the perception of one’s own health. As a consequence, regional differences may exist in the health status or in the type of diseases as in morbidity and mortality rates [43]. Thus, in the regions that differ in respect of the socio-cultural characteristics, different determinants may play a role in the sick leave behaviour.

The participants of this study were considered to share the socio-cultural characteristics of the whole population of the region as they were Dutch-speaking and writing, working in various companies spread over the region and living in the cities and villages located over the region. Therefore, it was presumed that they were representatives of a certain socio-cultural disposition.

The literature search performed showed that the influence of tradition and social class [3–4] or the quality of health services and the tendency to a higher health service consumption might play a role in the regional differences in sick leave [13,49]. Other studies indicated that such factors as culture and social tradition, or lifestyle, could be considered as having influence on the sick leave pattern within communities [50–51].

As for the earlier finding that health complaints predominate in the South Limburg area, and that lifestyle may be the cause [32], a socio-cultural explanation for this may be the traditional Roman Catholic culture of the region, as was earlier postulated by Soeters and Felling [38]. In 2000, as much as 92.3% of the South Limburg respondents called themselves Catholic, while the respective proportion in Utrecht was 47% [52]. However, the precise characteristic of this phenomenon as a factor determining health behaviour was not further investigated. The results of previous studies [30,32] and of the present study may be interpreted as a recommendation for further research into this problem.

The socio-economic comparability of the regions

Generally, in the Netherlands, the socio-economic parameters are comparable nationwide. As regards the socio-economic comparability of the two regions under study, in the 1960s and 70s, the eastern South Limburg area belonged to the less economically advanced parts of the country. This was mostly associated with the closing down of the coal mines operating there. However, during 1970s and 80s, the Dutch government strengthened the economic infrastructure of the region by the transfer of government services like Statistics Netherlands (CBS, Centraal Bureau voor de Statistiek) and the social fund for civil servants (ABP, Algemeen Burgerlijk Pensioenfonds) from the Randstad to the eastern South Limburg area. Furthermore, the Dutch government stimulated new economic activities in the region which resulted in higher rates of employment [53]. Although it is presumed that the socio-economic factors are related to a less healthy lifestyle [54], there is no reason to suppose that in terms of the socio-economic situation or the extent of poverty, the socio-economic status of the population of Utrecht in the 1990s differed substantially from that of South Limburg,
as in the latter region the economic conditions have largely improved [53,55]. Consequently, the socio-economic situation of the regions of Utrecht and South Limburg can be regarded as comparable.

Changes in the social security system
With regard to the changes in the social security system in the two regions, the following aspects have to be considered. The present study was performed at the time when the two regions had the same statutory compensation system and a similar approach was used with respect to the workers reporting illness. Therefore, the study results were not influenced by the differences in procedure as the study populations were selected based on the same criteria, and under the jurisdiction of the same social fund. Besides, the aim was to find differences between the two regions on the basis of socio-cultural characteristics, and not to find an explanation for the frequency of sick leave as such.

In the Netherlands, the rate of sick leave has gradually decreased since 1990s. This decrease is generally attributed to the changes in the organization of social security (Wet Verbetering Poortwachter: Law Improving Gatekeeper). Although these changes affected the whole country and not specific regions, the social security system has become less uniform with respect to the certification of sickness absence. Therefore, future research into regional differences in sick leave will have to address not only the independent determinants discussed in the present study, that are still effective nowadays, but also the determinants related to the statutory compensation system.

Another consequence of the changes within the social security system is the termination of the structural regional registration of sick leave. However, this does not mean that regional differences in sick leave have ceased to exist. The Nationale Verzuimstatistiek (National Statistics on Sick Leave) [1] shows a difference in the sick leave between the region of Limburg and the rest of the country that is consistent with the findings reported by Soeters in 1980 [13]. These differences have even increased as far as the South Limburg area is concerned [56].

Referring to the situation in 2006, there are still some important indicators that the socio-cultural factors have a similar influence on the behaviour of the residents of the South Limburg area as they had a few decades ago. Compared to the rest of the country, the rate of disability pension is still higher in South Limburg (17.7% vs. 11.9%); the same applies to unemployment rates (11.3% vs. 9%) [56]. Moreover, when considered nationwide, the probability of developing disability is especially high for workers in the cleaning profession and this refers not only to older age workers [57]: in the age group 25–34 years, the rates were 2.5% vs. 1.1% ; and in that of 35–44 years: 2.7% vs. 1.5% (idem).

Methodological remarks
1. 137 cleaning workers (52 in Utrecht, 85 in South Limburg) agreed to participate in the present study. We do realize that the sample size is rather small for a study on the effect that the socio-cultural differences between the regions may have on the type of determinants of the sick leave frequency. For this reason, the study has been performed on homogeneous groups from two geographical regions of the same country that were comparable in the socio-economic terms and under the jurisdiction of a uniform social security system.

2. As a reported case of sick leave was the basis of the recruitment of participants to this study, it seems that they had at least one spell of sick leave during the study period and that the so-called ‘zero’ sick leaves were excluded. This assumption, however, is not correct. The time we referred to was the 12-month period preceding the first day of sick leave, which means that the participants with the ‘zero’ frequency of sick leave were not excluded. Meanwhile, as the people who report sickness-related absence from work show a higher tendency to go on another sick leave than the people who never do [58], the results of this study are representative for the workers who were on sick leave at some point in time rather than for those who had never been on sick leave before. Further on, only those subjects were included who at some point of time had reported being ill. We decided to use this procedure for practical reasons,
as relevant individual data as well as systemically registered individual absenteeism data could easily be obtained from the social fund. The advantage of this approach was that the study results did not depend on a few big companies with their own specific company-related absenteeism. As a matter of fact, it would have been a great disadvantage to study just these few companies because the outcome might have been strongly affected by their specific characteristic.

3. If the entire group of selected determinants were considered in a single regression analysis, it would help us better understand how the determinants were associated with the observed sick leave frequency. However, a regression analysis of all the selected determinants was not a realistic option because the number of participants to be considered in the analysis (N) would be quite small due to the number of the missing data and, consequently, the estimates of the regression analysis would be unreliable. Thus, it was for pragmatic reasons that the determinants were classified according to the categories they belonged to and then analyzed per category. Meanwhile, to investigate a possible correlation between the determinants for which regional differences were found, we decided to extend the scope of research subquestions with this issue.

4. When interpreting the outcomes, one should note that the possible correlations between the independent determinants were not the subject of study, although such correlations are plausible; for instance, the remarkable gender-related effect may correlate with specific working conditions. The future policies for reducing the mean frequency of sick leave in a specific region should take into account the possible correlations between the determinants, before any definite conclusions can be drawn.

5. The number of participants in South Limburg was higher than in Utrecht. Therefore, it could be expected that a larger number of determinants would make the results reach the levels of significance in the study population of South Limburg. However, this was not the case and, apart from that, the Beta values showed opposite signs (Table 1). This finding supports the conclusion that in comparisons between the regions, different determinants may predict the frequency of sick leave and that the underlying causes are region-specific.

6. As regards the evaluation of the study results, the small sample size and the skewness of the dependent variable has to be taken into account. The finding for the region of South Limburg is not convincing (Table 1: Beta = 0.30, p = 0.04). Therefore, further studies, for instance involving other professions and more participants, are necessary to estimate the precise impact of the results discussed here.

CONCLUSIONS

The present study compared the response to relevant determinants of the sick leave frequency shown by homogeneous groups of workers (cleaning profession) in two country regions with similar socio-economic characteristics. In the case of specific diseases, the sick leave is easier to certificate from the medical point of view and the freedom to report illness or not is less apparent. As the rural and urban qualities of both regions were similar and the same applied to the administrative implementation of the social security regulations and employment contracts, the study populations indeed were of a homogeneous character.

If a study investigates two groups that are homogeneous in age and profession, then the comparable determinants can be expected to affect the sick leave frequency in either group. We found that the study groups differed in the effect of the determinant referred to as ‘perceived physical workload’. We concluded that the socio-cultural factors may be a reason for this regional difference in effective determinants. Such differences between the regions have its implications for the nature of interventions to reduce sick leave in particular regions. Especially on a commercial basis, the occupational health services operating nationwide have to take this finding into account, and so should the regional or national social security
authors. The general measures to be applied all over the country should be developed based on an assumption that the determinants of the sick leave frequency may differ per profession and that only tailored interventions that will focus on the determinants predicting regional sick leave frequency may be effective.

REFERENCES


57. Selten R, Copinga M. *Wie komen er in de WAO?* The Hague: Statistics Netherlands (CBS); 2003 [in Dutch].